Senate



General Assembly

File No. 473

January Session, 2007

Substitute Senate Bill No. 540

Senate, April 12, 2007

The Committee on Government Administration and Elections reported through SEN. SLOSSBERG of the 14th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING TIE PRIMARIES, THE NOMINATING PROCESS FOR MINOR PARTY CANDIDATES, UNITED STATES SENATE VACANCIES, THE SWITCHING OF POLITICAL PARTIES, LATE MAIL-IN VOTER REGISTRATION APPLICATIONS AND THE DEFINITION OF "BONA FIDE RESIDENT" FOR VOTER REGISTRATION PURPOSES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 9-12 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
- (a) Each citizen of the United States who has attained the age of eighteen years, and who is a bona fide resident of the town to which the citizen applies for admission as an elector shall, on approval by the registrars of voters or town clerk of the town of residence of such citizen, as prescribed by law, be an elector, except as provided in subsection (b) of this section. For purposes of this section a person shall be deemed to have attained the age of eighteen years on the day of the person's eighteenth birthday and a person shall be deemed to be

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a bona fide resident of the town to which the citizen applies for admission as an elector if such person's dwelling unit is located within the geographic boundaries of such town. No mentally incompetent person shall be admitted as an elector.

- (b) Any citizen who will have attained the age of eighteen years on or before the day of a regular election may apply for admission as an elector. If such citizen is found to be qualified the citizen shall become an elector on the day of the citizen's eighteenth birthday. The registrars shall add the name of any person applying under this subsection, if found qualified, to the registry list and, if applicable, to the enrollment list, together with the effective date of his registration. The registrars may place the name of each such person at the end of the registry and enrollment lists for the voting district.
- Sec. 2. Section 9-211 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) In case of a vacancy in the office of senator in Congress, the Governor, [is empowered to fill such vacancy by appointment as herein provided. If such vacancy occurs one hundred fifty or more days prior to a state election, the appointee shall serve until the third day of January following such election, and at such election there shall be elected a senator in Congress to serve for the remaining portion, if any, of the term vacated. If such vacancy occurs within less than one hundred fifty days of a state election and the term vacated does not expire on the third day of January following such election, the appointee shall serve until the third day of January following the next such election but one, and at such next election but one there shall be elected a senator in Congress to serve for the remaining portion, if any, of the term vacated. If such vacancy occurs within less than one hundred fifty days of a state election and the term vacated expires on the third day of January following, the appointee shall serve until such third day of January] except as otherwise provided by law, shall, not more than ten days after the occurrence of such vacancy, issue writs of election directed to the town clerks or assistant town clerks ordering

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an election to be held on the sixtieth day after the issue of such writs on a day, other than a Saturday or Sunday, to fill such vacancy, provided (1) if such a vacancy occurs between the one hundred twenty-fifth day and the sixty-third day before the day of a regular state or municipal election in November of any year, the Governor shall so issue such writs on the sixtieth day before the day of such regular election, ordering an election to be held on the day of such regular election, (2) if such a vacancy occurs after the sixty-third day before the day of a regular state election but before the regular state election, the Governor shall not issue such writs and no election shall be held under this section, unless the position vacated is that of member-elect, in which case the Governor shall issue such writs and an election shall be held as provided in this section, and (3) if a primary for such office occurs pursuant to subparagraph (C) of subdivision (1) of section 9-450, the Governor shall, not later than ten days following the filing of a candidacy for nomination by a person other than the party-endorsed candidate, issue new writs of election, in place of those first issued pursuant to this section.

- (b) The Governor shall cause writs of election issued pursuant to subsection (a) of this section to be conveyed to a state marshal, who shall forthwith transmit an attested copy thereof to such clerks or assistant clerks. Such clerks or assistant clerks, on receiving such writs, shall warn elections to be held on the day appointed therein in the same manner as state elections are warned, which elections shall be organized and conducted as are state elections, and the vote shall be declared, certified, directed, deposited, returned and transmitted in the same manner as at a state election.
- Sec. 3. Subsection (d) of section 9-23g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (d) (1) Except as otherwise provided in this subsection, the privileges of an elector for any applicant for admission under this section and section 9-23h shall attach immediately upon approval by

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the registrar, and the registrars shall enter the name of the elector on the registry list.

- (2) Except as provided in subdivision (3) of this subsection, if a mailed application is postmarked, or if a delivered application is received in the office of the registrars of voters, after the fourteenth day before an election or after the fifth day before a primary, the privileges of an elector shall not attach until the day after such election or primary, as the case may be. In such event, the registrars of voters may contact such applicant, either by telephone or mail, in order to inform such applicant of the effect of such late received mail-in application and any applicable deadline for applying for admission in person.
- (3) If an application is received after the fourteenth day before an election or after the fifth day before a primary by the Commissioner of Motor Vehicles or by a voter registration agency, the privileges of an elector shall not attach until the day after the election or primary, as the case may be, or on the day the registrar approves it, whichever is later.
- (4) If on the day of an election or primary, the name of an applicant does not appear on the official check list, such applicant may present to the moderator at the polls either a notice of acceptance received through the mail or an application receipt that was previously provided to the applicant pursuant to section 9-19e, subsection (b) of section 9-19h, subsection (b) of this section or section 9-23n. If an applicant presents said notice or receipt, and either the registrars of voters find the original application or the applicant submits a new application at the polls, the registrar, or assistant registrar upon notice to and approval by the registrar, shall add such person's name and address to the official check list on such day and the person shall be allowed to vote if otherwise eligible to vote and the person presents to the checkers at the polling place a preprinted form of identification pursuant to subparagraph (A) of subdivision (2) of subsection (a) of section 9-261.
- Sec. 4. Section 9-59 of the general statutes is repealed and the

following is substituted in lieu thereof (*Effective October 1, 2007*):

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Any elector whose name appears on any enrollment list or who has made application for enrollment may, at any time, make a written application, on an application form for admission as an elector, which shall be signed by such elector, to either registrar for erasure of his name from such list or for transfer of his name to the enrollment list of another party. If an elector makes an application for erasure, his name shall be erased from said enrollment list and, if a municipality is having a primary in which unaffiliated electors are authorized to vote, under section 9-431, such elector's name shall be placed on the list of unaffiliated electors together with the date he is eligible to vote in a primary. If an elector makes an application for transfer, his name shall be transferred to the enrollment list of another party, together with the effective date of such transfer. Any elector whose name has been transferred from one enrollment list to another or who has applied for erasure or transfer of his name from an enrollment list shall not be entitled to participate or vote in a caucus or primary of any party, participate in the appointment of members to any board or commission that is political in nature, be appointed as a member of any board or commission that is political in nature or be entitled to the privileges accompanying enrollment in any party for a period of three months from the date of the filing of his application for transfer or for erasure. Any elector who removes his name from the registry list and from an enrollment list in accordance with the provisions of section 9-35b shall not be entitled to enroll in any political party or vote in any primary for three months after such removal. The registrars of voters shall state, on the notice of acceptance sent under sections 9-23g, as amended by this act, 9-19b and 9-19e, the date enrollment privileges take effect, if delayed.

Sec. 5. Section 9-452a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

Not later than five days before a minor party holds a party meeting to nominate a candidate for public office, the presiding officer of such

meeting shall give written notice of the date, time, location and purpose of the meeting to, in the case of a municipal office, the town clerk of the municipality served by such office, or in the case of a state office or district office, the Secretary of the State. Concomitantly, the presiding officer of such meeting shall cause the written notice of such meeting to be published in a newspaper with a general circulation in the applicable town for such office. As used in this section, the terms "minor party", "state office", "district office" and "municipal office" have the meanings assigned to such terms in section 9-372.

Sec. 6. (Effective from passage) Notwithstanding any provision of the general statutes, any minor party whose party designation committee filed a certificate of changed party designation with the Secretary of the State on or before January 1, 1988, pursuant to section 1 of public act 87-472, shall file with the Secretary of the State a copy of the party rules regulating the manner of nominating a candidate of such party for any office to be printed on the official ballot and a copy of the party rules regulating the manner of selecting town committee members and delegates to conventions not later than sixty days after the effective date of this section.

- Sec. 7. Section 9-446 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
 - (a) If two or more candidates obtain the same number of votes at a primary held to nominate candidates for a state or district office, and a tie vote thereby occurs, any of such candidates, or the state chairman of the political party, may apply for a recanvass of the returns in the manner provided in section 9-445. If no such application is made, or if any such recanvass results in a tie vote, [the Secretary of the State, in the presence of not fewer than three disinterested persons, and after notification to the candidates obtaining the same number of votes and the chairman of the state central committee of the party holding the primary of the time when and the place where such tie vote is to be dissolved, shall dissolve such tie vote by lot. The Secretary of the State shall execute a certificate attesting to the result of the dissolution of

such tie vote, and the person so certified or the slate so certified as having been chosen by lot shall be deemed to have received a plurality of the votes cast and shall be deemed to have been chosen as the nominee of such party to such office such primary shall stand adjourned for three weeks at the same hour at which the first primary was held. Ballot labels of the same form and description as described in section 9-437 shall be used in the primary on such adjourned day, and the primary shall be conducted in the same manner as on the first day, except that the votes shall be cast for such office only. Ballot labels for such primary shall be provided forthwith by the clerk of each municipality wherein such primary stands adjourned, and each such clerk shall furnish the Secretary of the State with an accurate list of all candidates to be voted for at such adjourned primary. The clerk of each municipality in the state or the district, whichever is applicable, wherein such primary so stands adjourned shall, at least three days prior to the day of such adjourned primary, give notice of the day, hours, place and purpose thereof by publishing such notice in a newspaper published in such municipality or having a circulation therein. No such primary shall be held if prior to such primary all but one of the candidates for such office die, withdraw their names or for any reason become disqualified to hold such office, and, in such event, the remaining candidate shall be deemed to be lawfully voted upon as the candidate for such office. No withdrawal shall be valid until the candidate who has withdrawn has filed a letter of withdrawal signed by such candidate with the Secretary of the State. When such a primary is required to be held under the provisions of this section and prior to such primary all but one of the candidates for such office die, withdraw their names or for any reason become disqualified to hold such office, the Secretary of the State shall forthwith notify the clerk of each municipality wherein such primary was to have been held of such fact, and shall forthwith direct each such clerk that such primary shall not be held. In the case of a multiple-opening office only the names of those candidates whose votes are equal shall be placed on the ballot label of the adjourned primary. If such second primary results in a tie vote, the Secretary of the State, in the presence of not fewer than three

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211 disinterested persons, and after notification to the candidates obtaining 212 the same number of votes and the chairperson of the state central 213 committee of the party holding the primary of the time when and the 214 place where such tie vote is to be dissolved, shall dissolve such tie vote 215 by lot. The Secretary of the State shall execute a certificate attesting to 216 the result of the dissolution of such tie vote, and the person so certified 217 or the slate so certified as having been chosen by lot shall be deemed to 218 have received a plurality of the votes cast and shall be deemed to have 219 been chosen as the nominee of such party to such office.

(b) If two or more candidates obtain the same number of votes at a primary held to nominate candidates for a municipal office or to elect members of a town committee, or if two or more slates of candidates obtain the same number of votes at a primary held for justices of the peace, and a tie vote thereby occurs, any of such candidates, or the town chairman of the political party, may apply for a recanvass of the returns in the manner provided in section 9-445. If no such application is made, or if any such recanvass results in a tie vote, [the registrar, in the presence of not fewer than three disinterested persons, and after notification to the candidates obtaining the same number of votes, and the chairman of the town committee of the party holding the primary, of the time when and the place where such tie vote is to be dissolved, shall dissolve such tie vote by lot. The registrar shall execute a certificate attesting to the result of the dissolution of such tie vote, and each person so certified as having been chosen by lot shall be deemed to have received a plurality of the votes cast and shall be deemed to have been chosen as the nominee of such party to such office or to have been elected as a member of the town committee, as the case may bel such primary shall stand adjourned for three weeks at the same hour at which the first primary was held. Ballot labels of the same form and description as described in section 9-437 shall be used in the primary on such adjourned day, and the primary shall be conducted in the same manner as on the first day, except that the votes shall be cast for such office only. Ballot labels for such primary shall be provided forthwith by the clerk of the municipality wherein such primary stands adjourned, and such clerk shall furnish the Secretary of the State with

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an accurate list of all candidates to be voted for at such adjourned primary. The clerk of the municipality wherein such primary so stands adjourned shall, at least three days prior to the day of such adjourned primary, give notice of the day, hours, place and purpose thereof by publishing such notice in a newspaper published in such municipality or having a circulation therein. No such primary shall be held if prior to such primary all but one of the candidates for such office die, withdraw their names or for any reason become disqualified to hold such office, and, in such event, the remaining candidate shall be deemed to be lawfully voted upon as the candidate for such office. No withdrawal shall be valid until the candidate who has withdrawn has filed a letter of withdrawal signed by such candidate with the municipal clerk. When such a primary is required to be held under the provisions of this section and prior to such primary all but one of the candidates for such office die, withdraw their names or for any reason become disqualified to hold such office, the Secretary of the State shall forthwith notify the clerk of each municipality wherein such primary was to have been held of such fact, and shall forthwith direct each such clerk that such primary shall not be held. In the case of a multipleopening office only the names of those candidates whose votes are equal shall be placed on the ballot label of the adjourned primary. If such second primary results in a tie vote, the registrar, in the presence of not fewer than three disinterested persons, and after notification to the candidates obtaining the same number of votes and the chairperson of the town committee of the party holding the primary of the time when and the place where such tie vote is to be dissolved, shall dissolve such tie vote by lot. The registrar shall execute a certificate attesting to the result of the dissolution of such tie vote, and the person so certified or the slate so certified as having been chosen by lot shall be deemed to have received a plurality of the votes cast and shall be deemed to have been chosen as the nominee of such party to such office.

This act shall take effect as follows and shall amend the following sections:

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Section 1	October 1, 2007	9-12
Sec. 2	from passage	9-211
Sec. 3	from passage	9-23g(d)
Sec. 4	October 1, 2007	9-59
Sec. 5	October 1, 2007	9-452a
Sec. 6	from passage	New section
Sec. 7	October 1, 2007	9-446

GAE Joint Favorable Subst.

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

OFA Fiscal Note

State Impact: None

Municipal Impact:

Municipalities	Effect	FY 08 \$	FY 09 \$
Various Municipalities	STATE	Potential	Potential
_	MANDATE		
	- Cost		

Explanation

The bill could result in a cost to municipalities in the event of a tie vote in a primary for state and local office. The bill changes the resolution of the tie vote from being determined by lot to being determined by a run-off primary. The cost of this run-off primary will differ by the size of the municipality. For example, based on the number of eligible voters, polling locations, and poll workers, the cost to the city of Waterbury would be about \$40,000-\$45,000 whereas the cost to the Town of Vernon would be \$12,000 - \$13,000.

The bill could also result in a cost to municipalities associated with filling a U.S. Senate vacancy. Under the bill, an election must be held to fill the vacancy if the vacancy occurs 125 days or more before the next regular state election. The cost of the election to fill the vacancy will also differ by municipality. For example, the cost to the City of Waterbury would range from \$50,000-\$55,000, whereas the cost to the Town of Vernon would range from \$15,000-\$17,000. These costs would include payroll for poll workers, rental of polling locations, ballots, and transportation of equipment.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to the occurrence of the special elections described above.

OLR Bill Analysis sSB 540

AN ACT CONCERNING TIE PRIMARIES, THE NOMINATING PROCESS FOR MINOR PARTY CANDIDATES, UNITED STATES SENATE VACANCIES, THE SWITCHING OF POLITICAL PARTIES, LATE MAIL-IN VOTER REGISTRATION APPLICATIONS AND THE DEFINITION OF "BONA FIDE RESIDENT" FOR VOTER REGISTRATION PURPOSES.

SUMMARY:

This bill makes changes affecting voter registration, election procedures, and minor parties. With respect to voter registration it (1) changes the definition of "bona fide resident," (2) allows registrars of voters to contact certain individuals to inform them that they may register in person, and (3) restricts for three months the permissible political activities of individuals who change political parties or apply for transfer or removal from a party's voter registry list.

The bill establishes a new procedure for (1) filling a U.S. Senate vacancy and (2) resolving a tie vote in a primary for state and local office.

Finally, it adds a notice requirement for minor party meetings held to nominate candidates and requires certain minor parties to file with the secretary of the state their party rules.

EFFECTIVE DATE: October 1, 2007, except for the provisions addressing U.S. Senate vacancies, late mail-in voter registration applications, and minor party rules, which are effective upon passage.

§§ 1, 3, & 4—VOTER REGISTRATION

Bona Fide Resident

By law, citizens must be bona fide residents of the town in which

they apply to vote in order to be admitted as electors. The bill specifies that for voter registration purposes, individuals are "bona fide" residents if their dwelling unit is located within the boundaries of the town in which they apply for admission.

Late Mail-In Voter Registration Applications

The bill allows registrars of voters to contact, by telephone or mail, people whose mail-in voter registration applications do not meet the deadline for admission to vote in the next election or primary. Under the bill, registrars may notify such people of the deadline for applying in person. By law, an applicant may be eligible to vote by applying in person up to seven days before an election or, with one exception, 12:00 p.m. on the last business day before a primary (see BACKGROUND). The law prohibits an affiliated voter who erases his or her name from one party's registration list or transfers to another's during the three months preceding a primary from voting for any party in that primary.

Transferring Political Parties

The bill restricts the permissible political activities of individuals who (1) transfer from one political party to another or (2) apply for transfer or removal from a party's list. For a period of three months after transferring or making an application for removal, it prohibits such individuals from participating in any party's caucus or primary. It also bans them from (1) appointing members to any political board or commission or (2) accepting such an appointment. Current law, unchanged by the bill, specifies that these individuals are not entitled to the privileges accompanying party enrollment in any political party during the three-month period.

§§ 2 & 7—ELECTION PROCEDURES

U.S. Senate Vacancies

Under current law, the governor appoints a replacement if the office of U. S. Senator becomes vacant. If the vacancy occurs at least 150 days before a regularly scheduled state election (occurring in November of even-numbered years) and the term is not scheduled to end the

following January, an election to fill the balance of the term is held at the time of the regular election. If the term is scheduled to end the following January, the appointed replacement completes the term.

The bill removes the governor's authority to appoint a replacement and instead requires her to order an election by issuing writs of election. It establishes a timeframe for issuing the writs and holding the election.

If the vacancy occurs 125 days or more before the next regular state election, the governor must issue the writs within 10 days after the vacancy occurs and the election must be held 60 days after the writs are issued, but not on a weekend. If the vacancy occurs more than 63 but less than 125 days before the next regular state election, the bill requires governor to issue the writs 60 days before the next regular election and the election to be held simultaneously with the next regular election. If the vacancy occurs 63 days or less before the next regular state election, there is no election to fill the vacancy, unless the vacated position is that of a member-elect.

When the governor issues writs in connection with a vacancy, she must give them to a state marshal who must transmit copies to the town or assistant clerks. The clerks then notice the election, explaining that it will be conducted the same manner as state elections.

Tie Vote in a Primary

The bill changes the procedure for resolving a tie vote in a primary between two or more candidates for statewide, legislative, or municipal office, or town committee, or slates of candidates for justice of the peace. If any such candidates or slates of candidates tie in a primary under current law, the secretary of the state or registrar of voters, depending on the office, chooses the nominee by drawing lots. Under the bill, the primary stands adjourned and a run-off primary between the candidates or slates of candidates who tied is held three weeks later.

The run-off primary must be conducted in the same manner, and

begin at the same hour, as the first primary. The bill requires the ballot labels for the run-off to be in the same format as the original ballot labels, listing every candidate's name, even though only the candidates who tied may be voted on. For offices with multiple openings, however, it specifies that only the names' of candidates who tied may be listed.

The bill requires the town clerk for any municipality in which the run-off will occur to immediately after the first primary provide the secretary of the state with (1) ballot labels and (2) an accurate list of the candidates who tied and will be voted on. The clerk must also publish notice of the run-off, at least three days before, providing its day, hours, place, and purpose in a general circulation newspaper serving the municipality.

Under the bill, the run-off primary is not held if all but one of the candidates die, withdraw, or become disqualified to hold office. In that case, the remaining candidate becomes the party's lawful nominee and the secretary of the state immediately notifies the town clerk in any municipality where the run-off would have occurred that it is no longer necessary. A candidate who withdraws from the run-off must file a signed letter with the secretary or town clerk, depending on the office, in order for the withdrawal to be valid. The bill requires single-town district legislative candidates to file their letter of withdrawal with the clerk even though current law requires them to submit their filings to the secretary of the state.

If the run-off primary results in a tie, the secretary of the state or the registrar of voters, depending on the office, must choose the nominee by drawing lots, following the procedure current law establishes for resolving a tied primary. Afterwards, he or she must certify the dissolution of the tie and the winning candidate or slate of candidates.

§§ 5 & 6—MINOR PARTIES

The bill adds a notice requirement for minor party meetings held to nominate candidates for public office. It requires the presiding officer

to publish a notice, at least five days before the meeting, in a general circulation newspaper serving the municipality for the office.

It also requires any minor party that changed its party designation with the secretary of the state on or before January 1, 1988 to file a copy of its party rules regulating (1) candidate nominations and (2) the selection of town committee members and convention delegates. A minor party to which this requirement applies must submit to the secretary the applicable rules within 60 days after the bill's passage (see BACKGROUND).

The law already requires minor parties to submit these rules but only (1) to have a candidate's name appear on the general election ballot or (2) for their selection of town committee members and convention delegates to be valid.

BACKGROUND

Mail-In Voter Registration Deadlines

By law, a mail-in voter registration application must be postmarked or hand-delivered to the office of the registrars no later than the 14th day before an election or the 5th day before a primary for the applicant to be eligible to vote in the next election or primary, whichever is applicable.

Minor Parties

The law allows 25 electors to file a written statement with the secretary of the state and apply to reserve a political party designation. Public Act 87-472 prohibits the use of the words "none," unaffiliated," "unenrolled," or any word with a similar meaning as a party name. A party or organization qualified for minor party status with a reserved name prohibited under the act was required to choose a permissible name and file a certificate of changed party designation with the secretary by January 1, 1988, or lose its minor party status.

COMMITTEE ACTION

Government Administration and Elections Committee

Joint Favorable Substitute

Yea 9 Nay 4 (03/26/2007)